Case No. 15-1211

UNITED STATES COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA CIRCUIT

ACA International,

Petitioner,

V...

Federal Communications Commission, named as United States of America,

Respondent.

AMENDED PETITION FOR REVIEW

ACA International hereby petitions this Court for review of the order of the Federal Communications Commission titled "Declaratory Ruling and Order," *In re Rules and Regulations Implementing the Telephone Consumer Protection Act of 1991*, released on July 10, 2015, a copy of which accompanies this petition as Exhibit A. This amended petition replaces and supersedes the Petition for Review (July 10, 2015).

I Nature of the Proceedings as to Which Review Is Sought

ACA International filed a petition for rulemaking with the Federal Communications Commission on February 11, 2014. The Commission

considered ACA's petition along with other petitions for clarification or expedited clarification, for a declaratory ruling or an expedited declaratory ruling, for an exemption, for rulemaking or expedited rulemaking, or for special temporary relief, under its dockets numbered GC Docket No. 02-278 and WC Docket No. 07-135. The Commission disposed of all such pending petitions in the order titled "Declaratory Ruling and Order," In re Rules and Regulations Implementing the Telephone Consumer Protection Act of 1991, released on July 10, 2015, a copy of which accompanies this petition as Exhibit A.

П Facts on Which Venue Is Based

Pursuant to 28 U.S.C. § 2343, "[t]he venue of a proceeding under this chapter is in the judicial circuit in which the petitioner resides or has its principal office, or in the United States Court of Appeals for the District of Columbia Circuit." Venue therefore lies properly in this Court.

III Grounds on Which Relief Is Sought

ACA International seeks relief on these grounds:

- The Federal Communications Commission's treatment of (1)"capacity" within the definition of an "automatic telephone dialing system" under the Telephone Consumer Protection Act is arbitrary, capricious, and an abuse of discretion, and results in an approach that does not comport with a caller's constitutional rights of due process and freedom of speech and that disregards the applicable statute.
- The Commission's treatment of predictive dialers is not in (2) accordance with law, and exceeded the Commission's statutory authority, in that it expands the statutory definition of an "automatic telephone dialing system" under the Telephone Consumer Protection Act beyond the definition that Congress enacted.
- The Commission's treatment of "prior express consent" (3) (including its treatment of reassigned numbers) was arbitrary, capricious, and an abuse of discretion, and does not comport with a caller's constitutional right of due process.
- The Commission's order, both with respect to the topics (4)enumerated above and otherwise, was arbitrary, capricious, and

an abuse of discretion because it disregards Congress's findings in the Telephone Consumer Protection Act, the statute from which the Commission's jurisdiction and authority derive.

IV Relief Prayed

ACA International therefore prays that this Court—

- (1) hold unlawful and set aside the Federal Communications

 Commission's treatment of "capacity" within the definition of an "automatic telephone dialing system" under the Telephone

 Consumer Protection Act, and compel the Commission to treat "capacity" in a way that comports with a caller's rights of due process and freedom of speech;
- (2) hold unlawful and set aside the Commission's treatment of predictive dialers, and compel the Commission to treat them in a way that does not expand the statutory definition of an "automatic telephone dialing system" under the Telephone Consumer Protection Act beyond the definition that Congress enacted;

- (3) hold unlawful and set aside the Commission's treatment of prior express consent, including the Commission's treatment of reassigned numbers, and compel the Commission to either—
 - (A) establish a viable safe harbor for autodialed "wrong number" non-telemarketing calls to reassigned wireless numbers, or
 - (b) define "called party" as a call's intended recipient.

July 13, 2015.

DYKEMA GOSSETT PLLC

/s/ Brian Melendez

Brian Melendez, D.C. Cir. Bar No. 55882

DYKEMA GOSSETT PLLC

4000 Wells Fargo Center

90 South Seventh Street

Minneapolis, MN 55403

Ph. 612.486.1589

Fax 877.599.6688

bmelendez@dykema.com

Attorney for Petitioner ACA International

Certificate of Service

Within one business day of this petition for review being filed:

I will cause a date-stamped copy of this petition to be served by (a) hand on these persons:

Office of General Counsel Federal Communications Commission Eighth Floor 445 Twelfth Street, SW Washington, DC 20554

The Honorable Loretta E. Lynch The Attorney General U.S. Department of Justice 950 Pennsylvania Avenue, NW Washington, DC 20530-0001

I will cause a copy of this petition to be served by first-class (b) mail, postage prepaid, on these parties admitted to participate in the agency proceedings:

Mark W. Brennan Hogan Lovells US LLP 555 13th Street, NW Washington, DC 20004 Counsel for the American Association of Healthcare Administrative Management, RTI International; and United Healthcare Services. Inc.

Virginia O'Neill Vice President & Assistant Chief Compliance Counsel American Bankers Association 1120 Connecticut Avenue, NW Washington, DC 20036

Charles H. Kennedy
The Kennedy Privacy Law Firm
1050 30th Street, NW
Washington, DC 20007
Counsel for American Bankers
Association and Consumer
Bankers Association

Monica S. Desai
Patton Boggs LLP
2550 M Street, NW
Washington, DC 20037
Counsel for A Coalition of Mobile
Engagement Providers, Retail
Industry Leaders Association,
and ACA International

Kate Larson
David Pommerehn
Consumer Bankers Association
Suite 550
1225 Eye Street, NW
Washington, DC 20005

Michael A. Signorelli Venable LLP 575 Seventh Street, NW Washington, DC 20004 Counsel for Direct Marketing Association

Jerry Cerasale
Senior Vice President,
Government Affairs
Direct Marketing Association
Suite 1100
1615 L Street, NW
Washington, DC 20036

Paul D.S. Edwards Unit 203 713 Wheat Ridge Lane Las Vegas, NV 89145

Filed: 07/13/2015

Debra Brewer Hayes
Charles Clinton Hunter
The Hayes Law Firm, PC
Suite 210
700 Rockmead
Kingwood, TX 77339
Counsel for Milton H. Fried, Jr.,
and Richard Evans

Natalie G. Roisman
Phillip R. Marchesiello
Joshua M. Bercu
Wilkinson Barker Knauer, LLP
Suite 700
2300 N Street, NW
Washington, DC 20037
Counsel to Glide Talk, Ltd.

Dorothy E. Cukier
Corporate Counsel, Executive
Director
External Affairs
Global Tel*Link Corporation
Suite 100
12021 Sunset Hills Road
Reston, VA 20190

Cheire R. Kiser
Cahill Gordon & Reindel LLP
Suite 950
1990 K Street, NW
Washington, DC 20006
Counsel for Global Tel*Link
Corporation

National Association of Attorneys General Eighth Floor 2030 M Street, NW Washington, DC 20036

Susan Webb, President
ABIL Employment Services
Suite 200
5025 East Washington
Phoenix, AZ 85034
National Employment Network
Association

Michele A. Shuster
Nicholas R. Whisler
Mac Murray, Petersen and Shuster
LLP
Suite 210
6530 West Campus Oval
New Albany, OH 43054
Counsel for Professional
Association for Customer
Engagement

Phillip J. Grudzinski
President and CEO
Professional Association for
Customer Engagement
Suite 480
8500 Keystone Crossing
Indianapolis, IN 46240

Joseph E. Sandler
Elizabeth L. Howard
Sandler Reiff Young & Lamb
Suite 300
1025 Vermont Avenue, NW
Washington, DC 20002
Counsel for Revolution Messaging,
LLC

Joseph Oliva
Oliva & Associates
Suite 350
11770 Bernardo Plaza Court
San Diego, CA 92128
Counsel for Rubio's Restaurant,
Inc.

N. Martin Stringer
Michael F. Smith
McAfee and Taft
Suite 900
1717 South Boulder
Tulsa, OK 74119
Counsel for Stage Stores, Inc.

Burton D. Brillhart McGlinchey Stafford PLLC Suite 2750 2711 North Haskell Avenue Dallas, TX 75204 Counsel for Santander Consumer USA, Inc.

Lauren E. Campisi McGlinchey Stafford PLLC Twelfth Floor 601 Poydras Street New Orleans, LA 70130 Counsel for Santander Consumer USA, Inc.

Dustin D. Godenswager McGlinchey Stafford PLLC Suite 406 25550 Chagrin Boulevard Cleveland, OH 44122 Counsel for Santander Consumer USA, Inc.

Chad R. Fuller Troutman Sanders LLP Suite 400 11682 El Camino Real San Diego, CA 92130 Counsel for Santander Consumer USA. Inc.

James D. Snell Ronald W. Del Sesto, Jr. Bingham McCutchen LLP 2020 K Street, NW Washington, DC 20006-1806 Counsel for TextMe, Inc.

Filed: 07/13/2015

Lauren Lynch Flick Pillsbury Winthrop Shaw Pittman LLP 2300 N Street, NW Washington, DC 20037 Counsel for YouMail, Inc., 3G Collect Inc., 3G Collect LLC

Andrew D. Bluth Pillsbury Winthrop Shaw Pittman LLP Suite 300 2600 Capitol Avenue Sacramento, CA 95816-5930 Counsel for 3G Collect Inc., 3G Collect LLC

July 13, 2015.

DYKEMA GOSSETT PLLC

/s/ Brian Melendez

Brian Melendez, D.C. Cir. Bar No. 55882 DYKEMA GOSSETT PLLC 4000 Wells Fargo Center 90 South Seventh Street Minneapolis, MN 55403 Ph. 612,486.1589 Fax 877.599.6688 bmelendez@dykema.com

Attorney for Petitioner ACA International